



Služba Vlade RS za razvoj in evropske zadeve

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# **Green public procurement: Draft action programme in Slovenia**

**20. februar 2009  
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evropske zadeve**

# Green public procurement – legal framework

- Act on public procurement (2006)
  - Article 39: government should prescribe the environmental criteria that should be used for certain public procurement.
  - Some other articles that are important for the use of environmental criteria: Article 48. relates to the selection criteria; procurer can specify:
    - economically most favourable offer (including quality, price, technical, aesthetic, environmental, etc. criteria)
    - the lowest price



# Green public procurement – legal framework 2

- Renewed Act on public procurement (2008)
  - para. 7 enables the procurers to give priority to the food products of higher quality or locally produced food
- Joint public procurement
  - Legal basis in the Act on public procurement (article 36) → Regulation on joint public procurement
  - Government based on the recommendation from Ministry of public administration decides for which product and services groups the joint public procurement mechanism should apply and for what period of time.



# Other relevant legislation and strategic documents

- Rules for energy efficiency in buildings: prescribes technical criteria for energy efficiency in buildings and need for 25 % use of renewable energy (enters into force on 1. July 2009)
- EU regulation 106/2008 on a Community energy-efficiency labelling programme for office equipment: mandatory purchase of Energy star or equivalent office equipment for central government.
- Directive (COM(2007) 817 final) on the promotion of clean and energy efficient road transport vehicles: mandatory inclusion of the GHG and all other environmentally harmful emissions for all public procurement and public companies. Also mandatory calculation of life cycle costs not only purchase costs.
- EC Communication Energy efficiency: delivering 20 % target and 2 proposals to revise directives:
  - Products labelling standard directive
  - Buildings directive



# Green public procurement in strategic documents in Slovenia

- Slovenian Development Strategy (2005)
- National reform programme for implementation of the Lisbon strategy (2008 -2010)
- National Action Programme on Energy Efficiency (2008)



# Public procurement in Slovenia: some figures

- Percentage of public procurement in GDP:
  - 6,7 % in 2005
  - 10,5 % in 2006
  - 12,98 % in 2007

10 priority sectors	% in number of all public procurement (large purchase)	% in value (large purchase)
Construction	12,84%	28,80%
Food and catering	35,84%	2,85%
Electric and electronic office equipment	6,79%	3,76%
Vehicles	4,40%	2,93%
Equipment used in the health sector	9,15%	1,28%
Electricity	3,13%	2,72%
Cleaning products and services	2,24%	0,76%
Paper	1,88%	0,29%
Textile	1,14%	0,22%
Furniture	0,69%	0,12%
Gardening services	0,01%	0,00%



# Product groups: joint public procurement

- Computers and monitors
- Vehicles
- Mobile phone services
- Offices supplies
- Electricity
- Petrol purchase, Heating oil, gas, kerosine
  
- Estimated savings in 2008: 9 mio €
  
- Renewal of some contracts in 2009 → inclusion of the environmental criteria



# Market analysis in Slovenia

- Commissioned by Ministry of environment and spatial planning, implemented by Umanotera in 2008 (oct 2008);
  - scope 10 sectors as in the EC Toolkit
- Main conclusions:
  - Market for environmentally less harmful products at all levels very immature and underdeveloped.
  - Where we depends on import (cleaning products, electric and electronic equipment, vehicles), offer includes products in line with the highest environmental standards, yet their profile among purchaser, distributors, retailers is low.
    - Example: in the catalogue for the suppliers certificate Energy Star is not mentioned
  - Potential market development exists in: food, paper, furniture, construction, textile, gardening → competitive advantage + reduced environmental impact





# Market analysis in Slovenia -2

- Among the tenderers with the environmental labels in Slovenia, the biggest offer exists in the food sector, however the demand still surpasses the supply (especially for the public sector needs).
- More complex sector (construction, catering, etc.) have no certificates (few exemptions).
- Environmental labels → simplification of the purchase procedures in public sector → worthwhile investing in the promotion and support to the companies for getting certificates, especially EU Eco label.
- **Overall conclusion:** only an increase in green procurement will not have desirable impact if it is not supported by the development of market for green products and services.



# Draft Action programme – main elements and actions

- Working group consists of government, business, local communities, NGOs representatives → mandate to prepare Action programme and implementing legal document by the end of the March
- Scope:
  - construction, paper and printing, cleaning products and services, vehicles, electricity, electric and electronic office equipment, food, furniture
  - Central government and city municipalities
- Main principles (based on UK task force document)
  - Rethink the need; Reduce; Reuse; Recycle; Energy recovery; End of life



# Draft Action programme – main elements and actions

- Goals:
  - Systemic:
    - Adoption of relevant legal documents;
    - implement train the training seminar;
    - preparation of information and education programmes/materials;
    - dialogue with the business sector;
    - start introduction of environmental management systems in public administration institutions;
    - pilot projects for conduction of green public procurement.
  - Directly related to green public procurement:
    - All joint public procurement processes → in line with GPP;
    - For 8 selected categories → introduction of environmental criteria (goals are not yet agreed)
    - By 2011 expand the number of products/services to up to 20.



# Draft Action programme – main elements and actions

- Actions (draft, not yet consolidated):
  - Adopt regulation
  - Modify the criteria for the arrangement of the office premises for the central government institutions
  - Establish group for green public procurement (in the new Agency for public procurement)
  - Information dissemination, education, training
  - Upgrade the existing web site for e-purchase
  - Pilot projects (procedure)
  - Dialogue with business sector
  - Regular (bi-annual) market analysis
  - Upgrade the codex for civil servants
  - Start with introducing the environmental management systems into the central government institutions



# Draft Action programme – main elements and actions

- Coordination, implementation monitoring (draft, not yet consolidated):
  - The decision on who is going to be the coordinator for implementation of the programme will still need to be taken.
  - % of tenders which result in the actual purchase of environmentally less harmful products/services
- Activities proposed in the draft Action programme will be linked to the activities which are planned in the framework of a project under IEE (partner ZRMK, Buy Smart = continuation of the GreenLabelsPurchase) and other relevant projects to provide for maximum synergy.

